

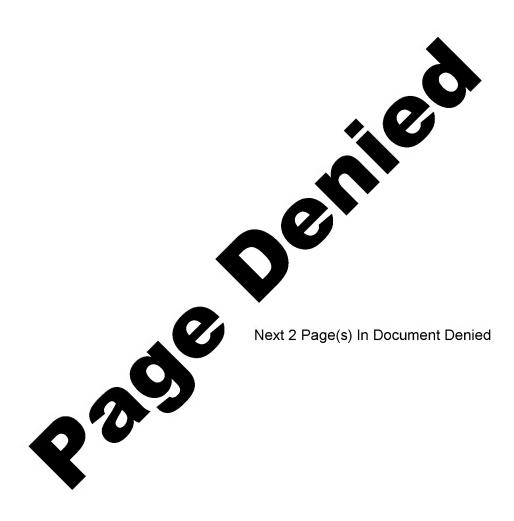
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TU:

May 12, 1986 - Mr. Dean Curran 5/P - Amb. C. William Kontos **Executive** Registry AP/RA - Mr. Steve Klemp AP/EPS 2122X - Mr. Peter Lande INR/AA - Mr. Anthony Dalsime: NBA/EGY

- Mr. John Norris PM/18P - Mr. Don Braum PM/6AS - Mr. Jim Pierce RP - Mr. Dufour Woolfley DS - Mr. Bcott McGuire AID/AA/APR - Mr. Mark Edelman AID/APR/EA - Mr. Bteve Mintz AID/APR/DCB - Mr. Ted Morse AID/AFR/PD - Mr. Timm Harris NEC - Rr. Pail Ringdahl DOD/OSD/IBA - Nr. Jim Woods DOD/OJCS-J5 - Col. Thomas O'Connell UBCENTCOM - Mr. W. Mathanial upwell

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DIA/DE DSAA - Col TROMAS BUCCh DCI/NIC

- Mr. DCI/AF/HH - Mr. Treasury - Mr. Mobert Anderson

- Mr .

IMP/USED - Me. Meg Lundsager USIA/MEA - Mr. Frank Ward OMB - Mr. Loonard Tura

PRON:

- Chester A. Crocker CHC

SUBJECT: IG Review of MSDD-57, US Policy in the Horn of Africa

As agreed at last week's meeting, we are forwarding draft terms of reference for a fresh inter-agency review of NSDD-57. We believe we are all in agreement that dramatic changes in Sudan, Mengistu's and Siad's apparent willingness to negotiate, and the growing threat of expanded Libyan activities and influence require us to review Us objectives in the region and to examine possible US initiatives to further our objectives in these changed circumstances. The study should address the

### Redefine US Objectives in the Horn

US military access/requirements. NSDD-57 identifies this as the first US objective in the region. what extent have we mot those requirements? Are new arrangements desired or necessary? What should be done about prepositioning of equipment for CHNTCOM?

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- B. Deter and counter attacks and destabilization efforts against friendly states. Ethiopia remains a major force for destabilization in the region. Libya's growing influence in Sudan is a major concern. What are the possible/appropriate US responses? What are the toles of Egypt, Kenya and other friendly states in the region?
- C. Improve the economic and political stability of friendly countries in the Morn. We have large economic assistance programs in several of the countries of the region. How should we use our aid resources in Sudan during what will inevitably be a slow process of restoring strong economic management, recovery of exports and ability to meet even to economic reform as distinguished from its use to advance political goals?
- D. Us response to local conflicts. Mengintu's overtures to somalia offer the possibility of a negotiated settlement to a conflict of long standing. To what extent should we support this process? Are there opportunities to influence peaceful resolution of other conflicts, especially that within the Sudas. Now do we address the Ethiopian insurgencies in the current context?
- Soviet-proxy influence in the region. Ethiopia remains the principal Soviet base of influence in the region. How do we galvanise our Allies to restrict growing amounts of long-term changes in Ethiopia, and condition that assistance on the exploit Bengistu's fears about Soviet intentions? How should we use any residual Us relief aid beyond 1986 to strengthen non-governmental organizations such as the Ethiopian violations as part of a strategy to pressure Mengistu both at home and in his regional policies?

# II. Current Bituation in the Born: Trends for the Puture

A. Political Review of the Horn. In general NSDD-57 needs to be updated to take account of new political developments in the region. What does the impact of continued instability in Sudan mean for the region? What can we do to promote stability? What are the anticipated roles/influence of the Soviets, Libyans and others hostile to US interests? How

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B Economic review. What are prospects for economic growth for key friender Sudan, Somalia, Kenya? How should we use our aid progress in these difficult circumstances? What are the views of other donors and outlook for assistance flows in the near term? Sow can we achieve greater donor consensus and coordination in the key countries? What are appropriate levels and forms of US assistance, particularly in Sudan and Ethiopia?

C. Security. How do we deal with the threat of terrorism? How can we adopt our programs to maintain our objectives while reducing staff?

# Hecommendations for Putare Actions.

- A. Military/security assistance.
- B. Economic assistance.

our allies, with friendly countries in the region, with our

D. Domestic and Comgressional Basis for support.

This review should include US regional approaches, bilateral actions, as well as possible joint actions with allies and other friendly states with interests in the region.

We would appreciate your comments and suggestions by Hay 16. You can forward them to David Piacher, Director for East Africa, Room 3240 (647-9742).

Drafted: AF/E: DJF: inches: cj 5/12/86: 64/2-1742 6042F

Cleared by: AF: JKpishop

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### **EXECUTIVE SECRETARIAT**

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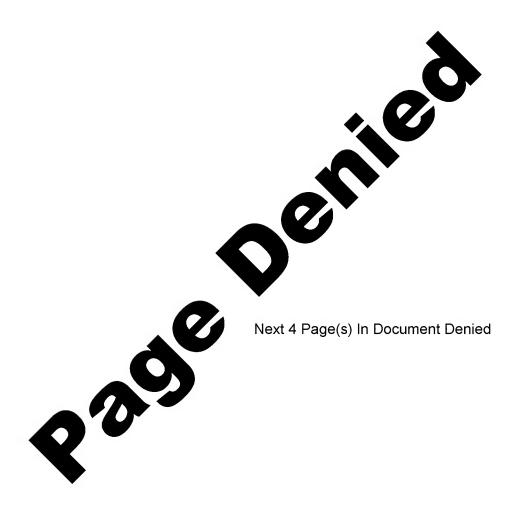
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Remorks To 9: Please have NIO/AF take lead in providing coordinated comments direct (with cc: ES) to NSC Staff as requested.

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